## AMERICAN ACADEMY OF ACTUARIES ANNUAL MEETING PUBLIC POLICY FORUM NOVEMBER 5-6 CAPITAL HILTON WASHINGTON, D.C.

## **Combination Products**



## **Combination Products: Session Goals**

- 1. Provide <u>background</u> on the challenges in LTC insurance which helped drive the Combination Market
- 2. Provide an *overview* of the Combination Market
- 3. Share <u>comparisons</u> of different LTC insurance solutions
- 4. Provide *producers' perspectives* on these Combination Products
- 5. Discuss *issues and future opportunities* in this market





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## **BACKGROUND ON STAND ALONE LTC**

- > The NEED
- The Rules
- The Original Solution

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## Long Term Care Insurance: The NEED

- Health Insurance policies rarely cover costs for LTC services
- What about Medicare & Medicaid?
  - Medicare only pays for LTC for very short periods of time, addressing a very small percentage of LTC costs
  - Medicaid will pay for care only under certain rules governing maximum income/asset levels
    - Requires individuals to spend down assets before they qualify for Medicaid benefits to pay for LTC services
  - About 60% of total LTC costs covered by public programs
  - Significant financial strain on governmental programs, especially Medicaid



### Long Term Care Insurance: The NEED

- LTC policies only cover 9% of current LTC costs (2015 National Health Expenditures Data)
  - Only ~10% of the population that needs LTCi owns such a policy
  - Population underestimates the cost of LTC, or mistakenly think that government programs will cover them
  - **Denial** that they may need LTC in the future, or
  - Defer the decision to purchase LTCi because it is viewed as an issue to be dealt with later in life
- The Reality (2019 Genworth Study: Average Cost Monthly)
  - Private Nursing Home room: \$8,517
  - Cost for Assisted Living Facility: \$4,051
  - Home Health Care (HHC) costs: \$2,800
  - In addition, there is significant variation by state [e.g. nursing home (monthly) in Oklahoma can be \$5,627 while in Connecticut \$8,157 and you have an outlier in Alaska at \$30,219]



## Long Term Care Insurance: The RULES

- National Association of Insurance Commissioners (NAIC) Model Law and Regulation for LTC
  - No pre-scheduled premium increases above attained age 65
  - No cash values higher than Return of Premium
  - Requires 5% compound inflation option to be offered to all applicants
  - Requires nonforfeiture benefit option to be offered (paid-up benefits at fairly low levels)
  - Standards for benefit triggers for tax qualified long term care
- Health Insurance Portability and Accountability Act of 1996 (federal law)
  - Defines tax qualified long term care and sets limits on payment amounts that can be made as tax-free health benefits (greater of expenses incurred or tabular daily limit updated annually)



## The [Original Solution]: Stand-Alone LTC Insurance

### **Design Characteristics**

- Traditionally Level Premium
  - There were some short pay options
- Premiums were generally not guaranteed
- In the past, they included unlimited benefits
- No death benefit
- Limited/no surrender value

#### Design Challenges

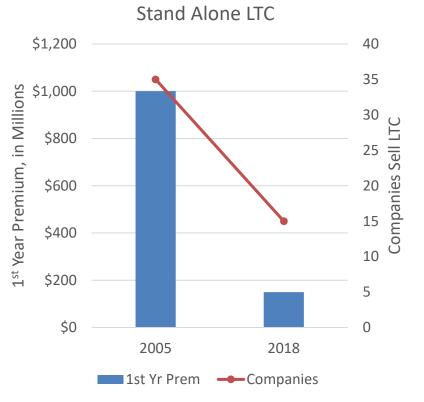
- Level Premium for a steep claim cost curve generated a lapse-supported product design
- Steep claim cost curve required assets built up in early years needed to fund claims: high dependency in **investment returns**
- With competitive pressures, some companies didn't underwrite the coverage sufficiently
- With lapses and yields much lower than priced for, premiums ended up being deficient for profitability / sustainability requirements



## The [Original Solution]: Stand-Alone LTC Insurance

#### **Consequences**

- Significant rate increases on inforce policies
- Agent backlash to rate increases and lack of confidence in pricing of new business
- Companies withdrawing from the market due to past losses, negative rating agency views of LTC, and fear of compounding their exposure to the LTC risk
- Consumers: Accept rate increase or cancel but get nothing back for premiums paid





Tax Catalyst for Growth of "Combination Products"

Pension Protection Act of 2006

- Has a section (eff. 1/1/10) addressing plans that **combine life insurance or nonqualified annuities with LTC**
- Acceleration of base plan values in the event of a qualified LTC need are tax-free LTC benefits
- Charges are tax-free distributions, but reduce basis in the contract
- Allows 1035 exchanges into combination products (annuity plans to annuity combos, life plans to any combo)
- Taxes are not payable on gains in the contract under these 1035 exchange rules, continuing to be deferred until withdrawal, or death on annuity combos
  - Only way to get otherwise taxable gains out of an annuity contract is if cash values are paid out as accelerated benefits for LTC





## **COMBINATION MARKET OVERVIEW**

Life with LTC / Annuity with LTC

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# **Combination Products We Will Be Discussing**



# Chronic Illness Rider (CIR)

Long Term Care Rider (LTCR)

Linked Benefits / Hybrids

## Annuity + LTCR

Long Term Care Qualified

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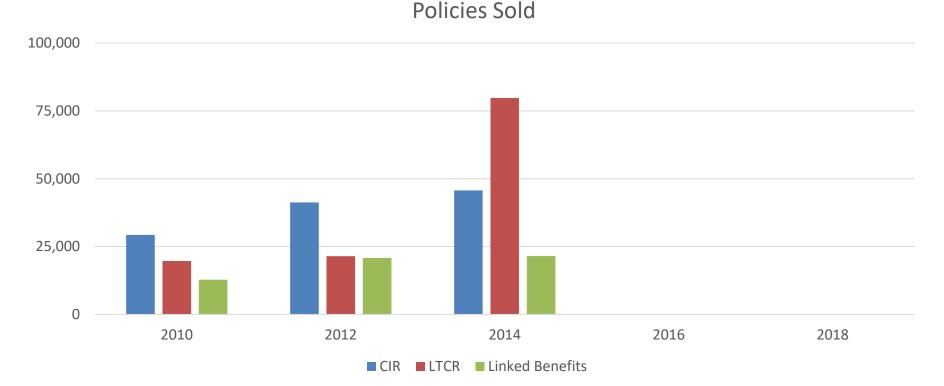
# Life Combination Product Comparison

	Chronic Illness Rider	Long Term Care Rider	Linked Benefits/Hybrids
Coverage	Т	raditionally Permanent Co	verage
Product Type	<b>Optional Rider</b> attac ABR: <i>Accelerat</i>	<b>Bundled</b> Product Base + ABR + EBR <i>Extension of Benefit Rider</i>	
Tax Free for Chronic Triggers		Yes, if properly structure	ed
LTC Qualified	No		Yes
Benefits Limited to Face Amount	Y	′es	No
Inflation Option Available?		No	Yes

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## Sales: Life with LTC Combinations



2018 LIMRA Combination Study

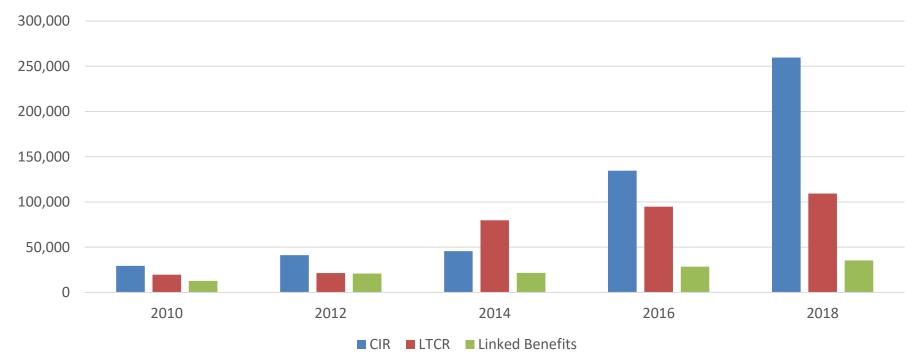
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## Sales: Life with LTC Combinations

### **Policies Sold**



2018 LIMRA Combination Study

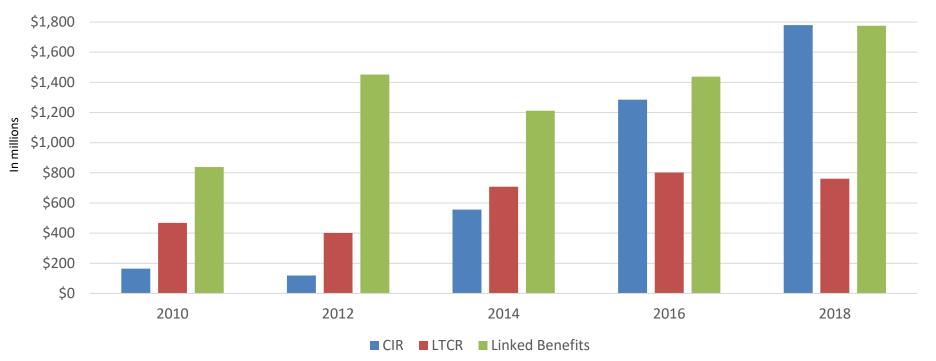
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## Sales: Life with LTC Combinations

### **Premium Issued**



2018 LIMRA Combination Study

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## Life ABR Riders Comparison

### Chronic Illness Rider

- 1. IRS Section 101(g)
- 2. Cannot be described or marketed as long term care insurance
- No restrictions are permitted on use of payments [indemnity]
- 4. Must offer lump sum benefit
- 5. Previously limited to a 'permanence requirement'
  - ICC now allows temporary

#### Long Term Care Rider

- 1. IRS Section 7702
- 2. Can be marketed as LTC
- 3. Can be **reimbursement** or **indemnity**
- 4. Monthly payments
- 5. No permanence requirement



# **Chronic Illness Rider-Designs**

#### **Discounted Death Benefit**

- No upfront charge
- Insurer pays discounted % of face amount at time of payment
- Difficult to illustrate how deep those discounts may be across a range of claims scenarios

#### Lien Approach

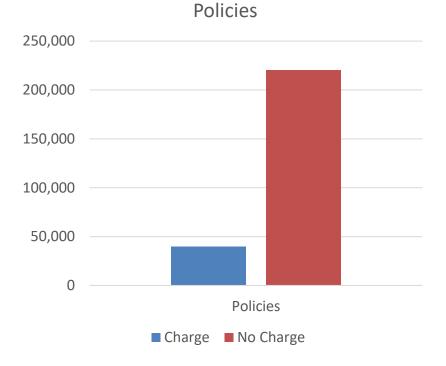
- No upfront charge (usually)
- Payment of benefit is a lien against the death benefit of the policy
- Future premiums, charges, cash value are **unaffected by payment** and continue as if lien had not occurred

#### Dollar for Dollar

- Upfront rider charges
- Benefit Payment reduces Death Benefit dollar for dollar



## 2018: CIR: Charge vs. No Charge





#### Premium

2018 LIMRA Combination Study

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## LTC Rider-Design

- **Dollar for Dollar** reduction for benefit payment
- Generally accelerates at a percentage of face amount (e.g. 2% or 4%)
- There is a rider charge / premium
- Indemnity or Reimbursement
- Paid monthly

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## CIR vs LTCR: Which is Better?

#### CIR is Better

- For insurers and producers, maybe easier path as a life rider 101(g) vs. health type benefit
- Fewer LTC forms requirements
- Agents do not need to be health licensed to sell

#### LTCR is Better

- Can be sold as an LTC solution
- **Doesn't impose** the lump sum requirement of CIR which is more costly
- Can build in more **risk protections** such as
  - Reimbursement designs
  - Elimination period
  - Plan of Care requirement



## Linked Benefit / Hybrid Design

- **Bundled product** with Base + ABR + EBR
- Client gets access to the **Death Benefit plus more** (i.e. the EBR)
- Regulations require the 5% compound inflation benefit to be offered
- Available as Single Pay or Multi-pay
  - Multi-pay was traditionally 10 year or less
  - Seeing longer options recently
- Traditionally offers decent return of premium value
  - 70% to 100%
- Sold as the Live-Die-Quit Story

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Self Funding alternative to Stand Alone LTC

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## Stand Alone vs. Linked Benefit / Hybrid

### Stand Alone

- Predominately Level Pay
  - Higher interest rate risk
- Always guaranteed renewable 2.
- 3 No Death Benefit
- **Full Underwriting** with APS 4.
- 5. Highly lapse supported

- Use it or lose it value proposition 6.
- 7. Reimbursement the **only choice** in the market today

#### Linked Benefit

- **Single Pay and Limited Pay** 1.
  - Less reliance on future interest rates (especially Single Pay)
- Most Fully Guaranteed 2.
- **Death Benefit** 3.
- Traditionally streamlined underwriting 4.
  - Telephone interview eliminates some work for the advisor
- 5. LTC risk is **lapse supported**, but base life risk may be persistency supported, and mortality risk is also diluted due to pricing synergies (see 2012 SOA study on "Quantification" of Natural Hedge Characteristics of Combination Products")
- 6. Cash Value exit strategy for client
- **Both** indemnity and reimbursement products designs in the 7. market



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## Annuity with LTC Combination

- **Both** ABR & EBR [Acceleration & Extension of Benefits Riders]
- Single Premium Design to date
- LTC regulations apply to EBR
  - Must offer 5% compound inflation benefit
  - LTC Nonforfeiture benefits apply
- Basis Designs
  - Pot of money-LTC lifetime benefit is a fixed multiple of initial premium
  - **Tail design-**LTC lifetime benefit is a fixed multiple of **AV at time of claim**, claims paid first from AV
  - Coinsurance-As tail, but monthly benefits come partly from AV and partly from insurance until AV used up
- Fewer than six companies offer, as low interest rates hurt illustrations





## **COMPARISON**

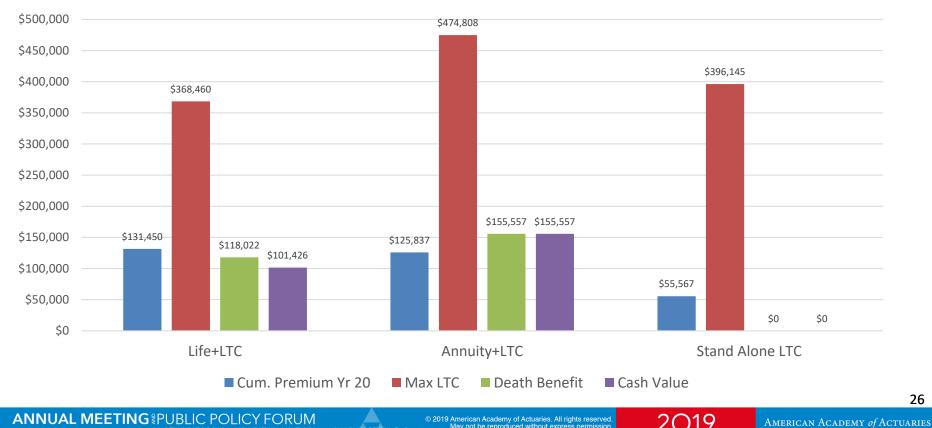
### **Stand Alone and Combination Products**

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## Product Comparison - Same initial Monthly LTC Benefit Male/Female Average, Issue Age 65, Duration 20



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## **Product Comparison**

Cumulative Premium								
Year Life Annuity LTC								
10	105,511	128,837	27,784					
20	131,450	128,837	55,567					
30	131,450	128,837	83,351					

Solving for the same initial Monthly LTC Benefit Male/Female Average, Issue Age 65

Death Benefit							
Year	Life	Annuity	LTC				
10	128,944	129,706	-				
20	118,002	155,557	-				
30	117,072	186,721	-				

Cash Surrender Value								
Year	Life	Annuity	LTC					
10	82,443	129,706	-					
20	101,426	155,557	-					
30	104,802	186,721	-					

Maximum LTC Benefit								
Year	r Life Annuity LTC							
10	283,765	355,339	294,769					
20	368,460	474,808	396,145					
30	482,283	640,424	532,386					

#### Leverage Ratios (Maximum Benefit / Cumulative Premium)

	Deat		Cash Sur	re		
Year	Life	Annuity	LTC	Year	Life	
10	122%	103%	0%	10	78%	
20	90%	124%	0%	20	77%	
30	89%	148%	0%	30	80%	

e		Maximum LTC Be				
LTC		Year	Life	Annuity		
0%		10	269%	282%	1	
0%		20	280%	377%		
0%		30	367%	509%		
	LTC 0% 0%	LTC 0% 0%	LTC     Year       0%     10       0%     20	LTC     Year     Life       0%     10     269%       0%     20     280%	LTC     Year     Life     Annuity       0%     10     269%     282%       0%     20     280%     377%	



27

LTC

1,061%

713%

639%

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## **Product Comparison**

Solving for the same initial Monthly LTC Benefit Male/Female Average, Issue Age 65

#### IRRs (Annual return to policyholder on premiums if maximum benefits are paid)

Death Benefit					Cash Surrender Value				Maximu	m LTC Bene	fit	
Year	Life	Annuity	LTC		Year	Life	Annuity	LTC	Year	Life	Annuity	LTC
10	4%	0%	n/a		10	-5%	0%	n/a	10	17%	12%	49%
20	-1%	1%	n/a		20	-2%	1%	n/a	20	7%	7%	18%
30	0%	1%	n/a		30	-1%	1%	n/a	30	6%	6%	11%

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# **EXPERIENCE COMPARISON**

Stand Alone and Combination Products

- ✓ Incidence
- ✓ Lapse

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## Incidence

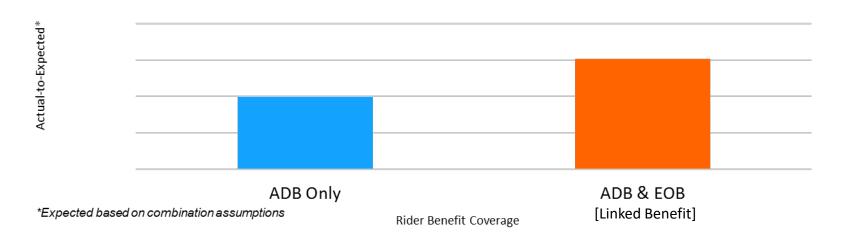
- Combination Product incidence experience is significantly better than expected
  - Actual-to-expected (A:E) is very low when measured against stand-alone LTC assumptions
  - Also better than Milliman's combination product assumptions
- Analysis
  - Milliman 2018 Study
  - Stand-alone assumption based on \$50 billion of insured experience from many companies
  - Combo study based on a much smaller amount of insured experience from 11 companies
  - Alignment of underwriting in comparing the results



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Incidence Variation by Plan Design

## Incidence Experience Rider Benefit Coverage



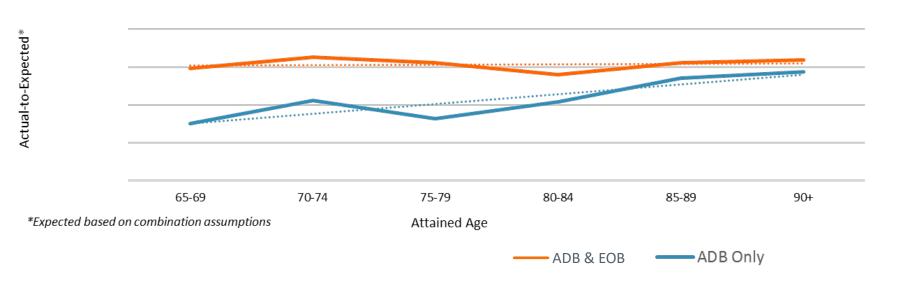
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## Incidence Variation by Plan Design

### Incidence Experience Attained Age



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## Incidence: Why & What

#### Why Lower?

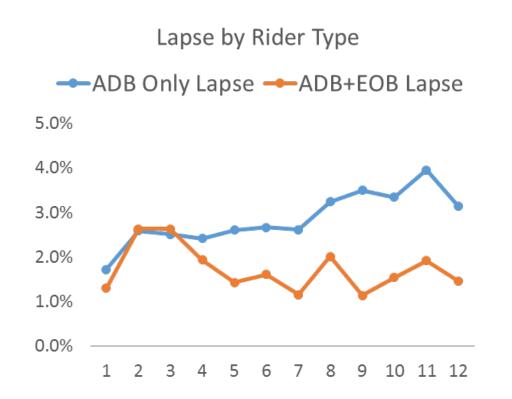
- Short-term claims may not be filed on combination plans
- Policyholders of combination products are often accessing their "own money"
- May want to preserve death benefits
- May have forgotten the rider is on their policy
- Potential impact of terminal illness rider

### What could change?

- More utilization since tax treatment is favorable
- The new focus on Hybrids with inflation option, increases the importance of the LTC benefit. Will the policyholder behavior change?
- The amount of combination experience, while significant, is still not as developed as the stand-alone market and may emerge higher than currently observed
- New riders are marketing easier benefit accessibility (pay your family member, etc.)



**Combination Products Lapses by Duration** 



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# **PRODUCERS' PERSPECTIVES: COMBINATION PRODUCTS**

Contingencies article, May/June 2019

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## Who is the Producer?

### Protection Product Based Advisor

- ✓ Needs based approach
- Believes insurance should be part of every plan
- Understands field underwriting process and application process
- Uses comprehensive financial planning software
- Traditional LTC or Linked Benefits are possible solutions

### Asset Manager

- Investment focused
- May be insurance adverse
- Not experienced with medical underwriting
- Uses asset allocation software
- Rate of return, diversification, and taxes are primary concerns
- Linked Benefits provide an opportunity to engage these advisors in LTC planning



## **Producers' Themes**

- Leverage
  - Consumers like leverage of potential LTC benefits being a large multiple of premium
- Sales motivation: Sales are often driven by emotional issues
  - As one producer commented, "statistics kill LTC sales, while personal experiences and stories sell the coverage"
- Lower coverage levels
  - Producers are selling lower average monthly benefits than in the past as more focus is being put on home health care services and assisted living facilities
- Simplicity
  - The more the industry can reduce the number of choices and decisions for the insured, the better
  - The simplicity of the new business process, including underwriting, is also very important
- Financial strength
  - The relative financial strength of the insurance carrier is very important
- Producer comfort
  - Producers are getting more and more comfortable selling combination products



## **Producers: Other Comments**

- Hybrid products, those with EBR, are sold primarily to meet the LTC insurance need
- Illustrations:
  - Illustrations of policy values and benefits were not particularly important to many of the distributors
  - While some may find these detailed illustrations with IRRs insightful, several distributors felt they were of limited value to the average consumer
- Over the last several years LTC cost inflation has been significantly lower than 5%, the mandated inflation offer
  - One producer commented that "showing rates for a 5% compound inflation feature is suicide... it is just too expensive"
  - 3% compound is selling



## Producers' Perspectives: What are the Challenges?

- Several mentioned the lack of annual premium plans for linked benefit products
- For limited pay plans, some plans don't provide waiver of premium
- If interest rates increase, there is likely to be little or no change in policy values under most combination plans
- There is somewhat limited availability of designs providing shared benefits between a couple
- Some linked benefit plans in the worksite market cap home health care benefits at 50%
- Coverage for international care is limited
- A lack of marital discounts available



Background on	Combo Market	Comparison	Producer	Issues &
Stand Alone LTC	Overview	Comparison	Perspective	Opportunities

# **ISSUES & OPPORTUNITIES**

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## Market Development

- Seeing a significant shift from single pay plans to limited pay
  - Limited pay options are increasing from just 5-pay and 10-pay plans to longer payment periods, especially for younger issue ages
- 2017 CSO required for all life products as of 1/1/2020
  - This will require more life insurance per cash value than in the past
- Statutory principles based reserves (PBR) required for products with substantial guarantees
  - Most hybrid life plans have lifetime guarantees
  - Reserve requirements likely to be increased for most plans
  - Assumptions and resulting reserves will vary from company to company, especially for companies with larger exposure base featuring more credibility



## **Issues & Opportunities**

#### <u>Issues</u>

- Taxation of combo policies
  - Impact of the payment of LTC benefits on the tax basis of the contract
  - ACLI submitted a letter to Treasury/IRS in 2009 requesting clarification
  - Still an open issue
    - Largely moot for life combos
    - Larger challenge for annuity combos
- Will higher reserve costs under PBR drive companies to develop combo life plans without lifetime guaranteed rates?
- Will Chronic Illness Riders with discounted death benefit designs be beneficial to insureds or a point of confusion for insureds and producers?

#### **Opportunities**

- Tax law clarification
- 1035 exchanges to annuity combos
  - Biggest issue may be whether interest rates increase to levels that make illustrations more attractive
- Joint life designs
  - Limited availability of these structures that create a single lifetime maximum LTC benefit shared between two insureds in the combo market



## **Recap & Questions**

- ✓ Stand Alone LTC is the most cost effective solution for LTC needs
- However, past experience and rate increases have resulted in decreased sales and fewer carriers offering
- Consequently, combination products, include CIR, LTCR, Linked Benefit and Annuity+LTC have gained market appeal
  - Combination products offer a solution for when LTC benefits are not used
  - Combination products can also provide stronger rate guarantees
    - o Especially true for Linked Benefit designs
- ✓ Accelerated benefits create some alignment of interests between insureds and insurers, and include pricing synergies which reduce risks to insurers
- Experience has been favorable to date
- Producers are getting more comfortable selling
- Challenges include the change to PBR and the outstanding tax question on the payment of LTC benefits



